### ► LETTER OF INTEREST

Mr. Brandon Lallande

Fagen Friedman & Fulfrost LLP 1525 Faraday Avenue, Suite 300 Carlsbad, CA 92008-7370

Re: Proposal to Provide Trustee Area Creation Services

3/25/2021

Dear Mr. Lallande,

Cooperative Strategies, LLC is pleased to submit the enclosed proposal ("Proposal") to provide demographic services in compliance with the California Voting Rights Act ("CVRA") for Silver Valley Unified School District ("SVUSD" or "School District").

For more than 25 years, Cooperative Strategies has helped plan and finance school facilities for more than 2,000 Local Educational Agencies ("LEAs") across the nation. Our philosophy is to provide relationship-based consulting services primarily to LEAs; we believe it is important to thoroughly understand our clients' specific needs, which cannot be done as efficiently as consultants that serve competing public-sector entities. Furthermore, we believe in building long-lasting partnerships to aid our clients in achieving their long-term goals and objectives.

Given our expertise in analyzing and evaluating demographic data, Cooperative Strategies is uniquely qualified to assist the School District with demographic services in relation to compliance with the CVRA. We've provided similar services to more than 50 LEAs across the State of California ("State") which makes us intimately familiar with the requirements under the CVRA and the Federal Voting Rights Act ("FVRA").

We stand by our philosophy of acting as an advocate for our clients, and therefore only serve public agencies in these matters. We also offer simplified pricing with a single fee that includes all meetings required under applicable laws.

Thank you for the opportunity to submit the enclosed Proposal. Should you have any questions, please do not hesitate to contact me as I will serve as the primary point of contact for SVUSD.

Sincerely,

Larry Ferchaw

**Executive Director** 

### ► TABLE OF CONTENTS

SECTION	PAGE
ABOUT US	1
SCOPE OF SERVICES	5
KEY PERSONNEL	10
PAST PROJECTS	14
REFERENCES	19
FEE PROPOSAL	21

# ABOUT US

OUR ABILITY TO SERVE YOU



### ► OUR EXPERIENCE

Our expertise is unparalleled. Over the course of 25+ years, we have helped more than 2,000 school districts assess their situations, set goals, and implement their visions. We have backgrounds in education, technology, facilitation, and management. Our team of professionals includes Recognized Educational Facility Planners, GIS specialists, and Series 50 Qualified Municipal Advisors.

### ► WHY CS?

We don't serve competing public sector entities. This means we are able to thoroughly focus on the unique needs of schools and the students they serve.

As your needs evolve, so do our offerings. From initial building and standards assessment, to facility and demographic planning, to financial advisory services, to full program management – we partner with our clients throughout their entire journey. For us, it's all about relationships. We know that one size does not fit all, especially when it comes to planning educational facilities. We work hard to understand each client's goals and objectives and truly become a trusted extension of a district's staff. Our approach is not about gaining business; it's about building lasting relationships.



### ► GEOGRAPHICAL INFLUENCE

W e guide school districts of all shapes and sizes through projects of all shapes and sizes. Our expertise across the facility and educational planning process means districts do not need to hire multiple firms from various industries.

Our team listens to administrations' hopes and communities' concerns. We partner with school boards to help build stakeholder consensus. And we work with developers and designers to execute schools' visions. With thousands of success stories across the U.S. and beyond, we easily adapt to regional laws and regulations.

Our four offices spread across the country — in California, Colorado, Ohio, and Texas — enable us to offer nimble, cost-effective solutions to clients regardless of their location or time zone.

### ► OUR ACCOMPLISHMENTS

30+ Comprehensive Service Lines

4 U.S. Office Locations

2,000+ School Districts Served



3,000+ Enrollment Projections



200 Million Dollars in Owners Rep.

Success Stories Across the U.S. and Beyond

300+ Facilities Master Plans

25+ Years of Experience



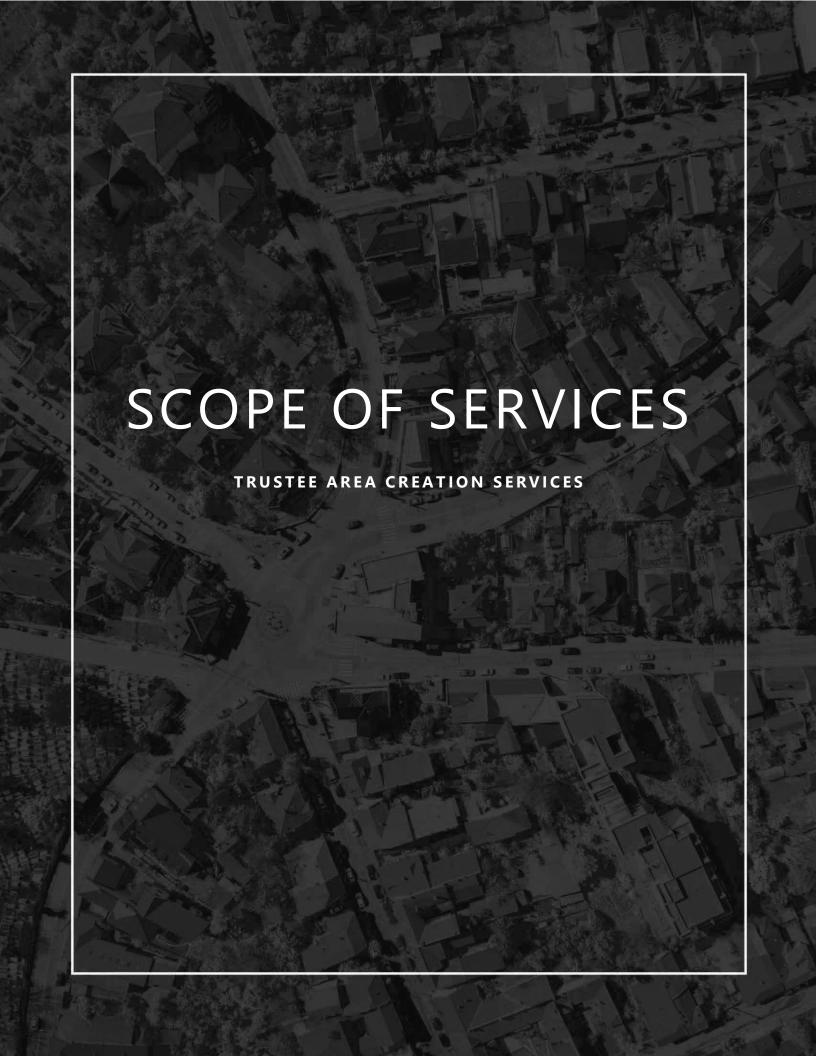
Multiple Series 50 Qualified Municipal Advisors



280+ Educational Specifications

50+ Employees On Staff

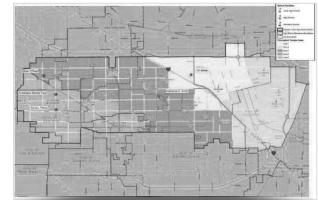
15+ Billion Dollars in Bonds



### TRUSTEE AREA CREATION

Cooperative Strategies has aided a number of LEAs throughout the State with the creation and implementation of voting areas. When drawing trustee areas, we utilize the following legal considerations:

- Each area shall contain nearly equal number of inhabitants based on total population with a variance of up to 10 percent between the largest and smallest areas
- Comply with the FVRA in that members of a protected class do not have their voting rights diluted through the creation of voting areas
- Be compact and contiguous, as much as possible



- Follow man-made and natural geographic features, as much as possible
- Respect incumbency where possible
- · Consider other local criteria



Once several maps that meet the above criteria are created, we review them with School District staff and legal counsel to ensure legal compliance. The maps are then shared with the governing board for review and comment prior to receiving public input.

Public input can take the form of public hearings at board meetings or in town hall meetings across the School District where

community members can review the information and provide feedback.

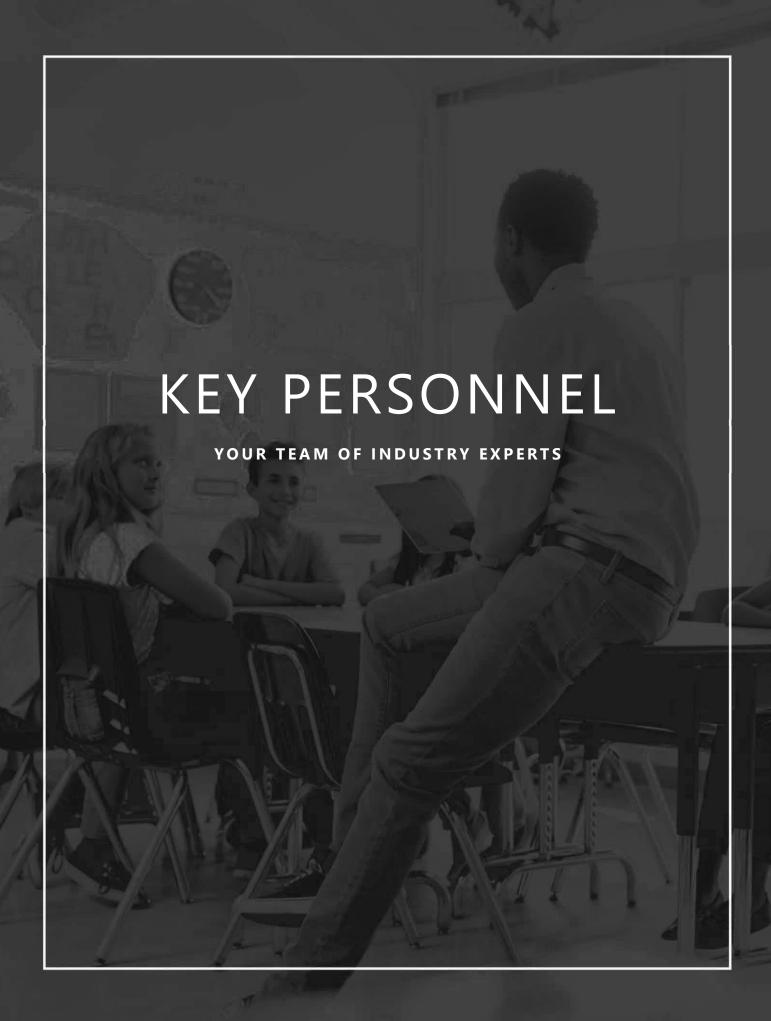
After all feedback is compiled, the governing board can adjust the maps as it desires before ultimately deciding on the map that best meets the needs of the community. Cooperative Strategies then aids in the approval and adoption process to finalize and implement the new trustee area election method. The following scope of work outlines the specific activities and tasks involved in Cooperative Strategies' trustee area creation services.

### STATEMENT OF WORK

ACTIVITY	TASKS
1.	1.A. Identify Goals and Priorities
Goals, Priorities and Data Analysis	This task involves determining the goals the School District has for the redistricting process. This determination will be based on Education Code and Elections Code, including the California Voting Rights Act and Federal Voting Rights Act. Goals and priorities may or may not take into account:
	Balanced Population (One Person, One Vote)
	<ul><li>Civic Boundaries</li><li>Community Identity</li></ul>
	1.B. Identify Key Issues and Considerations
	This task involves identifying the key issues and considerations involved in creating Trustee Areas. These may include legal issues, compliance with federal and State regulations, Committee on School District Organization and State Board of Education requirements, constituent/community concerns, as well as others.
	1.C. Discuss Requirements with Legal Counsel
	This task involves discussing the list of items identified in Tasks 1.A. and 1.B. with staff of the School District and the Client to ensure compliance with all applicable legal, statutory, and organizational requirements.
	1.D. Prepare Census Data Analysis for Trustee Areas
	This task involves analyzing 2020 Census data to obtain information on population within the School District as well as to use in creating conceptual Trustee Areas.
	1.E. Evaluate Population of Community
	This task involves evaluating the demographics of the School District based on data from the United States Census.

ACTIVITY	TASKS
	1.F. Attend and Present at Public Hearings
	This task involves Cooperative Strategies attending and presenting at the two (2) pre-map public hearings at meetings of the Governing Board of the School District to gather input from the community and Governing Board.
2.	2.A. Create Conceptual Trustee Areas
Prepare and Present Scenarios	This task involves using Census data and GIS data gathered in Task 1.D. and input received in 1.F. to prepare three (3) conceptual Trustee Area scenarios. This task will involve preparing alternative Trustee Area boundary proposals for consideration, including maps and demographic data for comparative purposes.
	2.B. Present Recommendations to Staff
	This task involves presenting conceptual Trustee Areas to District staff for their review and consideration. Cooperative Strategies will prepare deliverables and a presentation with the goal of refining the recommendations that will be delivered to the Board.
	2.C. Present to Governing Board
	This task involves three (3) meetings to present the scenarios from Task 2.B. to the Board for comment and review. These meetings include the public hearings required prior to approval by the Governing Board.
	2.D. Assist in Public Outreach
	This task involves assisting in a public outreach effort to present conceptual scenarios to the public and solicit feedback from constituents on the scenarios.
	2.E. Revise Scenarios
	This task involves revising the conceptual scenarios based on feedback from the public and the Board.

ACTIVITY	TASKS	
	2.F. Present Revised Scenarios to Governing Board	
	This task involves presenting the revised scenarios to the Board for consideration and approval of new Trustee Areas.	
	2.G. Assist in Approval and Implementation Process	
	This task involves assisting in obtaining approval of Trustee Areas from the County Committee on School District Organization. Cooperative Strategies will also assist with approval of an election waiver from the State Board of Education and ensure proper documentation is provided to State and County offices to implement the change in Trustee Areas.	





## LARRY FERCHAW, PARTNER EXECUTIVE DIRECTOR, WESTERN REGION

Larry Ferchaw has assisted a wide range of LEAs with the transition from at-large to by-area elections. Mr.

Ferchaw has prepared various demographic and financial analyses and has assisted LEAs that range in size from small, rural elementary LEAs to some of the largest urban and suburban LEAs in the Country.

He specializes in projecting enrollment and analyzing capacities to determine future student impact on school facilities. He also aids LEAs in identifying new construction and modernization needs while navigating the financial implications of such projects.

### **Education**

- M.S., Journalism, Columbia University
- B.A., History, University of California, Los Angeles

### **Areas of Expertise**

- Boundary Planning
- Community Engagement
- Trustee/Voting Areas
- Facilities Master Planning

### **Notable Accomplishments**

 Board Member, Coalition for Adequate School Housing

### Sample Experience

Anaheim Elementary School District, CA

Voting Area Creation Services

Anaheim Union High School District, CA

Voting Area Creation Services

Beaumont Unified School District, CA

Voting Area Creation Services

Conejo Valley Unified School District, CA

Voting Area Creation Services

**Desert Sands Unified School District, CA** 

Voting Area Creation Services

**Dublin Unified School District, CA** *Voting Area Creation Services* 

Moorpark Unified School District, CA Voting Area Creation Services

**Ojai Unified School District, CA** *Voting Area Creation Services* 

Oxnard School District, CA
Voting Area Creation Services

Palm Springs Unified School District, CA

Voting Area Creation Services

**Riverside Unified School District, CA** *Voting Area Creation Services* 

San Mateo County Community College District, CA

Voting Area Creation Services

Santa Paula Unified School District,

Voting Area Creation Services



### JUSTIN RICH SENIOR DIRECTOR

Justin Rich brings over 15 years of experience in school facilities planning and finance. He assists LEAs with their Facilities Master Planning

efforts, specialized demographic analyses, and municipal advisory services. He has been involved in numerous community outreach efforts related to facility planning, general obligation bond elections, school attendance boundaries/closures and trustee area redistricting.

In addition to being actively involved with client relations and outreach endeavors, Justin has presented on various topics at industry conferences and events.

### **Education**

- M.P.A., Public Administration, California State University, Long Beach
- B.A., Political Science, University of California, Los Angeles

### **Areas of Expertise**

- Trustee/Voting Areas
- Facilities Master Planning
- Community Engagement
- Development Impact Analyses
- Boundary Planning

### **Notable Accomplishments**

- MSRB Series 50, Municipal Advisor Representative.
- Advised on nearly \$7 billion in municipal bond transactions for school districts and community college districts.
- Facilitated multiple community outreach processes and townhall forums related to facilities master plans, school attendance boundary adjustments and school closures.

### **Sample Experience**

**Riverside Community College District, CA** *Voting Area Creation Services* 

**Riverside Unified School District, CA** *Voting Area Creation Services* 

Castro Valley Unified School District, CA
Bond Election Services; Financial Advisory

Lake Elsinore Unified School District, CA Boundary Planning; Developer Fee Justification Studies; Facilities Master Planning; Demographic Analysis; Developer Negotiations

Menifee Union School District, CA
Financial Advisory; Demographic Analysis;
Developer Negotiations; Enrollment
Projections

**Moreland School District, CA** *Boundary Planning; Developer Fee Justification Studies* 

Mountain View School District, CA
Developer Negotiations; Developer Fee
Justification Studies; Bond Election Services;
Financial Advisory

Norris School District, CA
Facilities Master Plan; Financial Advisory

Oakley Union Elementary School District, CA

Bond Election Services; Financial Advisory

**Pasadena Unified School District, CA**Boundary Planning; Developer Fee
Justification Studies; Redevelopment

**Richland School District, CA**Facilities Master Planning; Developer Fee
Justification Studies; Enrollment Projections

San Dieguito Union High School District,

Long Range Facilities Task Force; Bond Election Services; Financial Advisory

**San Gabriel Unified School District, CA**Developer Fee Justification Studies, Facilities
Usage Fee Studies



## ANDREW BISHOP SENIOR ASSOCIATE DIRECTOR

Andrew Bishop has provided financial, demographic, and cartographic services to a wide

variety of LEAs since 2005. His expertise with Geographic Information Systems has helped illustrate a variety of demographic and facilities planning services for hundreds of school districts.

Andrew also has extensive experience in calculating student generation rates to determine future student enrollment and the resulting impact on school facilities.

#### **Education**

 B.A., Geography, University of California, Los Angeles

### **Areas of Expertise**

- Developer Fee Justification Studies
- School Facilities Needs Analyses
- Enrollment Projections
- Capacity Analyses
- Geographic Information Systems
- Assessment District Administration
- Trustee/Voting Areas

### **Notable Accomplishments**

 Finalist, NYC Department of Education Call for Innovations, Enhancing School Zoning Efforts by Predicting Population change

### Sample Experience

Alum Rock Union Elementary School District, CA Enrollment Projections

Anaheim Elementary School
District, CA
Trustee/Voting Areas

Beverly Hills Unified School District, CA

Developer Fee Justification Studies

**Bonita Unified District, CA**Developer Fee Justification Studies;
RIMD Administration

**Byron Union School District, CA**Developer Fee Justification Studies;

Enrollment Projections

Capistrano Unified School District, CA

Annual & Five-Year Reports; Developer Fee Justification Studies

Fremont Unified School District, CA
Developer Fee Justification Studies;
Enrollment Projections; School
Facilities Needs Analyses

Hesperia Unified School District, CA Annual & Five-Year Reports; Developer Fee Justification Studies; Enrollment Projections; School Facilities Needs Analyses

Irvine Unified School District, CA
Annual & Five-Year Reports; Developer
Fee Justification Studies; RIMD
Administration; School Facilities Needs
Analyses

Menifee Union School District, CA Annual & Five-Year Reports; Developer Fee Justification Studies; School Facilities Needs Analyses

Palm Springs Unified School District, CA

Developer Fee Justification Studies

# PAST PROJECTS

PROVEN SUCCESS STORIES

### **PAST PROJECTS**

Please see below for a list of some of the LEAs we have previously provided similar services to. Please note, we cannot disclose the full list of our clients for whom we have performed liability analysis services as many engaged our services through legal counsel which remain under attorney-client privilege.

District Name	Location	Service Type
Adelanto Elementary	San Bernardino	Trustee Area Creation
School District	County	Services
Alta Loma School District	San Bernardino	Trustee Area Creation
Arta Loma School District	County	Services
Alvord Unified	Riverside	Trustee Area Creation
School District	County	Services
Anahaim Elementary		CVRA Analysis &
Anaheim Elementary School District	Orange County	Trustee Area Creation
SCHOOL DISTRICT		Services
Anaheim Union High	Oranga Caunty	Trustee Area Creation
School District	Orange County	Services
Antelope Valley Union	Los Angeles	Trustee Area Creation
High	County	Services
School District	County	Services
Antioch Unified School	Contra Costa	Trustee Area Creation
District	County	Services
Apple Valley Unified	San Bernardino	Trustee Area Creation
School District	County	Services
Banning Unified	Riverside	Trustee Area Creation
School District	County	Services
Beaumont Unified	Riverside	Trustee Area Creation
School District	County	Services
Benicia Unified School	Colono Court	Trustee Area Creation
District	Solano County	Services
Bonsall Unified	San Diego	Trustee Area Creation
School District	County	Services

District Name	Location	Service Type
City of Garden Grove	Orange County	CVRA Analysis
Conejo Valley Unified School District	Ventura County	Trustee Area Creation Services
Corona-Norco Unified	Riverside	Trustee Area Creation
School District	County	Services
Davis Joint Unified School District	Yolo County	Trustee Area Creation Services
Desert Sands Unified	Riverside	Trustee Area Creation
School District	County	Services
Diablo Water District	Contra Costa County	Trustee Area Creation Services
Dublin Unified	Alameda	Trustee Area Creation
School District	County	Services
Etiwanda	San Bernardino	Trustee Area Creation
School District	County	Services
Fallbrook Union High	San Diego	Trustee Area Creation
School District	County	Services
Fullerton School District	Orange County	Trustee Area Creation Services
Garden Grove Unified	Orange County	Trustee Area Creation
School District		Services
Hacienda La Puente Unified School District	Los Angeles County	Trustee Area Creation Services
Hesperia Unified	San Bernardino	Trustee Area Creation
School District	County	Services
Hueneme Elementary	-	Trustee Area Creation
School District	Ventura County	Services
Imperial Valley Community	lmam anial Carat	Trustee Area Creation
College District	Imperial County	Services
La Mesa-Spring Valley	San Diego	Trustee Area Creation
School District	County	Services

District Name	Location	Service Type
Lincoln Unified	San Joaquin	Trustee Area Creation
School District	County	Services
Moorpark Unified School	Vantura Caunty	Trustee Area Creation
District	Ventura County	Services
Moreno Valley Unified	Riverside	Trustee Area Creation
School District	County	Services
Mt. Diablo Unified School	Contra Costa	Trustee Area Creation
District	County	Services
North Orange County		Trustee Area Creation
Community College	Orange County	Services
District		Services
Novato Unified	Marin County	Trustee Area Creation
School District	Warm County	Services
Oakley Union Elementary	Contra Costa	Trustee Area Creation
School District	County	Services
Ojai Unified School District	Ventura County	Trustee Area Creation
Ojai Oililled School District	ventura county	Services
Ontario-Montclair	San Bernardino	Trustee Area Creation
School District	County	Services
Oxnard		CVRA Analysis &
School District	Ventura County	Trustee Area Creation
School District		Services
Palm Springs Unified	Riverside	Trustee Area Creation
School District	County	Services
Perris Elementary	Riverside	Trustee Area Creation
School District	County	Services
Redlands Unified	San Bernardino	Trustee Area Creation
School District	County	Services
Rim of the World Unified	San Bernardino	Trustee Area Creation
School District	County	Services
Riverside Community	Riverside	Trustee Area Creation
College District	County	Services

District Name	Location	Service Type
Romoland	Riverside	Trustee Area Creation
School District	County	Services
Rowland Unified School	Los Angeles	Trustee Area Creation
District	County	Services
San Juan Unified School	Sacramento	Trustee Area Creation
District	County	Services
San Mateo County Community College District	San Mateo County	Trustee Area Creation Services
Santa Paula Unified School District	Ventura County	Trustee Area Creation Services
Santa Rosa City Schools	Sonoma County	Trustee Area Creation Services
Snowline Joint Unified	San Bernardino	Trustee Area Creation
School District	County	Services
South Whittier School	Los Angeles	Trustee Area Creation
District	County	Services
Temecula Valley Unified	Riverside	Trustee Area Creation
School District	County	Services
Val Verde Unified	Riverside	Trustee Area Creation
School District	County	Services
Vallecitos Elementary	San Diego	Trustee Area Creation
School District	County	Services
Vallejo City Unified School District	Solano County	Trustee Area Creation Services
Victor Elementary	San Bernardino	Trustee Area Creation
School District	County	Services
Victor Valley Union High	San Bernardino	Trustee Area Creation
School District	County	Services
William S. Hart Union High	Los Angeles	Trustee Area Creation
School District	County	Services
Wilsona	Los Angeles	Trustee Area Creation
School District	County	Services



CLIENT	CONTACT INFORMATION
Moorpark Unified School District	Kelli Hays Superintendent 805.378.6300 khays@mrpk.org
Hueneme Elementary School District	Christine Walker Superintendent 805.488.3588 cwalker@hueneme.org
Conejo Valley Unified School District	Victor Hayek Deputy Superintendent 805.497.9511 vhayek@conejousd.org
Ventura Unified School District	Anthony Ramos General Counsel 805.641.5000 anthony.ramos@venturausd.org
Santa Paula Unified School District	Ed Cora Superintendent 805.933.8802 ecora@santapaulaunified.org



The proposed fee for Cooperative Strategies to perform the services as described in Section II of this Proposal is outlined below depending on the timing selected. This fee includes attendance at up to nine (9) meetings at the School District (public hearings, community input meetings, Board meetings, and the meeting of the County Committee on School District Organization), as well as scenario creation and mapping services.

SERVICE DESCRIPTION	PROPOSED FEE
Trustee Area Creation	\$18,500 (Plus Expenses)

Should the District wish to utilize a web-based tool for members of the community to provide scenarios or revise map options, there shall be an additional fee of \$5,000 for such service.

Should the School District require attendance at additional meetings beyond those identified above, the fee shall be \$850 per additional meeting.